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Senate Bill No. 109

(By Senators Blair and Leonhardt)

[Originating in the Committee on the Judiciary; reported February 20, 2015.]

A BILL to amend and reenact §16-2-11 of the Code of West Virginia, 1931, as amended; and to amend said code by adding thereto a new section, designated §16-2-16, all relating to local indoor smoking prohibition; exempting certain veterans' organizations from local indoor smoking prohibition; and establishing a procedure for certain establishments to apply for exemption from local indoor smoking prohibition.

Be it enacted by the Legislature of West Virginia:

That §16-2-11 of the Code of West Virginia, 1931, as amended, be amended and reenacted; and that said code be amended by adding thereto a new section, designated §16-2-16, all to read as follows:

ARTICLE 2. LOCAL BOARDS OF HEALTH.

- §16-2-11. Local board of health; powers and duties; exemption of veterans' organizations and active duty United States

 Military organizations from indoor smoking regulations.
- (a) Each local board of health created, established andoperated pursuant to the provisions of this article shall:
- (1) Provide the following basic public health services and
 programs in accordance with state public health performance-based
- 5 standards:
- 6 (A) Community health promotion, including assessing and
- 7 reporting community health needs to improve health status,
- 8 facilitating community partnerships, including identifying the

- 1 community's priority health needs, mobilization of a community
- 2 around identified priorities and monitoring the progress of
- 3 community health education services;
- 4 (B) Environmental health protection, including the
- 5 promoting and maintaining of clean and safe air, water, food and
- 6 facilities and the administering of public health laws, as specified
- 7 by the commissioner, as to general sanitation, the sanitation of
- 8 public drinking water, sewage and wastewater, food and milk and
- 9 the sanitation of housing, institutions and recreation; and
- 10 (C) Communicable or reportable disease prevention and
- 11 control, including disease surveillance, case investigation and
- 12 follow-up, outbreak investigation, response to epidemics and
- 13 prevention and control of rabies, sexually transmitted diseases,
- 14 vaccine preventable diseases, HIV/AIDS, tuberculosis and other
- 15 communicable and reportable diseases;
- 16 (2) Appoint a local health officer to serve at the will and
- 17 pleasure of the local board of health, with approval of the
- 18 commissioner;

- 1 (3) Submit a general plan of operation to the commissioner 2 for approval if it receives any state or federal money for health 3 purposes. This program plan shall be submitted annually and 4 comply with provisions of the local board of health standards 5 administrative rule;
- 6 (4) Provide equipment and facilities for the local health 7 department that are in compliance with federal and state law;
- 8 (5) Permit the commissioner to act by and through it, as
 9 needed. The commissioner may enforce all public health laws of
 10 this state, the rules and orders of the secretary, any county
 11 commission orders or municipal ordinances of the board's service
 12 area relating to public health and the rules and orders of the local
 13 board within the service area of a local board. The commissioner
 14 may enforce these laws, rules and orders when, in the opinion of the
 15 commissioner, a public health emergency exists or when the local
 16 board fails or refuses to enforce public health laws and rules
 17 necessary to prevent and control the spread of a communicable or
 18 reportable disease dangerous to the public health. The expenses

- 1 incurred shall be charged against the counties or municipalities 2 concerned:
- 3 (6) Deposit all moneys and collected fees into an account
- 4 designated for local board of health purposes. The moneys for a
- 5 municipal board of health shall be deposited with the municipal
- 6 treasury in the service area. The moneys for a county board of
- 7 health shall be deposited with the county treasury in the service
- 8 area. The moneys for a combined local board of health shall be
- 9 deposited in an account as designated in the plan of combination:
- 10 Provided, That nothing contained in this subsection is intended to
- 11 conflict with the provisions of article one of this chapter;
- 12 (7) Submit vouchers or other instruments approved by the
- 13 board and signed by the local health officer or designated
- 14 representative to the county or municipal treasurer for payment of
- 15 necessary and reasonable expenditures from the county or
- 16 municipal public health funds: Provided, That a combined local
- 17 board of health shall draw upon its public health funds account in
- 18 the manner designated in the plan of combination;

- 1 (8) Participate in audits, be in compliance with tax
 2 procedures required by the state and annually develop a budget for
 3 the next fiscal year;
- 4 (9) Perform public health duties assigned by order of a 5 county commission or by municipal ordinance consistent with state 6 public health laws; and
- 7 (10) Enforce the public health laws of this state and any 8 other laws of this state applicable to the local board.
- 9 (b) Each local board of health created, established and 10 operated pursuant to the provisions of this article may:
- (1) Provide primary care services, clinical and categoricalprograms, and enhanced public health services;
- 13 (2) Employ or contract with any technical, administrative,
 14 clerical or other persons to serve as needed and at the will and
 15 pleasure of the local board of health. Staff and any contractors
 16 providing services to the board shall comply with applicable West
 17 Virginia certification and licensure requirements. Eligible staff
 18 employed by the board shall be covered by the rules of the Division

1 of Personnel, under section six, article ten, chapter twenty-nine of 2 this code. However, any local board of health may, in the alternative and with the consent and approval of the appointing authority, establish and adopt a merit system for its eligible 5 employees. The merit system may be similar to the state merit 6 system and may be established by the local board by its order, subject to the approval of the appointing authority, adopting and 8 making applicable to the local health department all, or any portion, 9 of any order, rule, standard or compensation rate in effect in the 10 state merit system as may be desired and as is properly applicable; 11 (3) Adopt, and promulgate and from time to time propose and amend rules consistent with state public health laws and the 13 rules of the West Virginia State Department of Health and Human 14 Resources that are necessary and proper for the protection of the general health of the service area and the prevention of the 16 introduction, propagation and spread of disease. All rules shall be filed with the clerk of the county commission, or the clerk or the 18 recorder of the municipality, or both, and shall be kept by the clerk

1 or recording officer in a separate book as public records;

6 health facilities;

- 2 (4) Accept, receive and receipt for money or property from 3 any federal, state or local governmental agency, from any other 4 public source or from any private source to be used for public 5 health purposes or for the establishment or construction of public
- for the provision of public health services: *Provided*, That permits and licenses required for agricultural activities may not be assessed, the charged or collected: *Provided*, *however*, That a local board of health may assess, charge and collect all of the expenses of inspection of the physical plant and facilities of any distributor, producer or pasteurizer of milk whose milk distribution, production or pasteurization facilities are located outside this state, but who sells or distributes in the state, or transports, causes or permits to be transported into this state, milk or milk products for resale, use or consumption in the state and in the service area of the local board of health. A local board of health may not assess, charge and collect

1 the expenses of inspection if the physical plant and facilities are 2 regularly inspected by another agency of this state or its 3 governmental subdivisions, or by an agency of another state or its 4 governmental subdivisions certified as an approved inspection 5 agency by the commissioner. No more than one local board of 6 health may act as the regular inspection agency of the physical plant 7 and facilities; when two or more include an inspection of the 8 physical plant and facilities in a regular schedule, the commissioner shall designate one as the regular inspection agency; (6) Assess, charge and collect fees for services provided by 10 11 the local health department: *Provided*, That fees for services shall be submitted to and approved by the commissioner; 13 (7) Contract for payment with any municipality, county or board of education for the provision of local health services or for 15 the use of public health facilities. Any contract shall be in writing 16 and permit provision of services or use of facilities for a period not 17 to exceed one fiscal year. The written contract may include 18 provisions for annual renewal by agreement of the parties; and

1 (8) Retain and make available child safety car seats, collect 2 rental and security deposit fees for the expenses of retaining and making available child safety car seats, and conduct public education activities concerning the use and preventing the misuse 5 of child safety car seats: Provided, That this subsection is not 6 intended to conflict with the provisions of section forty-six, article 7 fifteen, chapter seventeen-c of this code: *Provided, however*. That 8 any local board of health offering a child safety car seat program or 9 employee or agent of a local board of health is immune from civil 10 or criminal liability in any action relating to the improper use, 11 malfunction or inadequate maintenance of the child safety car seat and in any action relating to the improper placement, maintenance or securing of a child in a child safety car seat. (c) The local boards of health are charged with protecting 14 15 the health and safety, as well as promoting the interests, of the 16 citizens of West Virginia. All state funds appropriated by the 17 Legislature for the benefit of local boards of health shall be used for 18 provision of basic public health services.

(d) Notwithstanding any other provision of this article, a 1 2 veterans' organization that is exempt from federal income tax under 3 section 501(c)(19) of the Internal Revenue Code is exempt from 4 rules restricting smoking in indoor spaces which are adopted, 5 promulgated or enforced by local boards of health, as long as the 6 area where smoking is permitted is restricted to persons age 18 7 years or older: *Provided*, That each entrance to the facility shall 8 have posted a sign of no less than eighteen inches by twenty-four 9 inches, which says "DANGER: THIS PREMISES CONTAINS 10 TOBACCO SMOKE." §16-2-16. Procedure for exempting certain establishments from 12 local smoking prohibition; 13 timelines. (a) For the purposes of this section, "smoking" means 14 15 inhaling, exhaling, burning or carrying any lighted cigar, cigarette, pipe or other lighted smoking device for burning tobacco or any 17 other plant. "Smoking" does not include the burning of incense in 18 a religious ceremony.

- 1 (b) An establishment may be exempted from the local 2 smoking prohibitions if it meets the following requirements:
- 3 (1) The establishment is: (A) A pari-mutuel racing facility
- 4 or a licensed racetrack, as both are defined in section three, article
- 5 twenty-two-a, chapter twenty-nine of this code; (B) a restricted
- 6 access adult-only facility, as that term is defined in section three
- 7 hundred twenty-eight, article twenty-two-b, chapter twenty-nine of
- 8 this code; (C) a fraternal beneficiary society that is exempt from
- 9 federal income tax under section 501(c)(8) of the Internal Revenue
- 10 Code of 1986, as amended; or (D) a domestic fraternal society that
- 11 is exempt from federal income tax under section 501(c)(10) of the
- 12 Internal Revenue Code;
- 13 (2) The establishment has a permanent ventilation system
- 14 that ensures a minimum air exchange of six times per hour
- 15 throughout the indoor space and a minimum air exchange of twelve
- 16 times per hour in the indoor space that serves food, unless the food
- 17 space is designated nonsmoking;
- 18 (3) The smoking area will be restricted to persons twenty-

- 1 one years of age or older;
- 2 (4) At least ten percent of the indoor space of the area will
- 3 be designated a nonsmoking area; and
- 4 (5) Each entrance to the facility shall have posted a sign of
- 5 no less than eighteen inches by twenty-four inches, which says
- 6 "DANGER: THIS PREMISES CONTAINS TOBACCO SMOKE."
- 7 (c) If an establishment meets the requirements set forth in
- 8 subsection (b) of this section, then the establishment may request an
- 9 exemption from the local board of health where the establishment
- 10 is located by submitting a written request to the local board of
- 11 health. The local board of health shall review the request for an
- 12 exemption and determine if the requirements set forth in subsection
- 13 (b) of this section were met. Within thirty days of the receipt of the
- 14 request for an exemption, the local board of health shall submit a
- 15 certificate of finding to the county commission of the county where
- 16 the local board of health is located.
- 17 (d) Within thirty days of the receipt of the certificate of
- 18 finding, the county commission may review and vote on the request

- 1 for an exemption, only after a public hearing on the proposed
- 2 exemption is held, in a regular or special session.